

Message Text

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C O N F I D E N T I A L STATE 172374

FOR MR. G.P. WOLFE, DELEGATE TO PACRAN MEETING

FOL TEL FROM MOSCOW AUG 29, 73 TO SECSTATE WASHDC INFO MONTREAL
IS REPTD.

QTE C O N F I D E N T I A L MOSCOW 10326

FROM DILLON USREP/ICAO

MONTREAL FOR WOLFE/ICAO

E.O. 11652: GDS

TAGS: OCON ICAO CA

SUBJ: ICAO PACRAN MEETING, SEPT 3, HONOLULU

1. RE ASIA-PACRAN, SEPT 3, HONOLULU. MOROZOV WHO HEADED
SOVIET DELEGATION NEW YORK ASSEMBLY STILL PLANNING
HEAD
SOVIET DELEGATION PACRAN (ALTHO PRESENTLY HOSPITALIZED
VIRUS PNEUMONIA).

2. ON SPECIFIC INSTRUCTIONS FROM HIM HIS REPRESENTATIVES
DISCUSSED FOLLOWING ICAO MATTERS WITH US REP. (VLADIMIR
DUBROVSOLSKY, UNDER SECRETARY, USSR COMMISSION FOR ICAO.)

A. RE PROVISION IN REGIONAL PLAN FOR NORTH PACIFIC
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GREAT CIRCLE ROUTING OVER SOVIET AIRSPACE AND USE

PETERPOVLOVSK TECHNICAL STOP. SOVIET NEGATIVE RESPONSE LAST MONTH BASED ON: THEY REFER TO MATTER AS QUOTE SEATTLE-TOKYO ROUTE UNQUOTE WHICH THEY ASSUMED INVOLVED ALASKA AIRLINES SERVICES. APPARENTLY INFORMAL APPROACH TO SOVIET DELEGATION BY USMISSION MONTREAL COINCIDED WITH ALASKA AIRLINES NEGOTIATIONS WHICH US REP NOT AWARE OF AT TIME. SECONDLY, TECHNICAL STOP ON KAMCHATKAN PENINSULA ASSOCIATED WITH FACT THAT US/USSR BILATERAL NEGOTIATIONS HAVE INCLUDED TECHNICAL STOPS WHICH USUALLY NOT THE CASE.

US REP REITERATED 1) THIS REQUEST NOT ASSOCIATED WITH ANY ONE U.S. AIRLINE AND IN FACT WOULD PROVIDE TECHNICAL SUPPORT/ROUTING INTERNATIONAL AIRLINE SERVICES ANY COUNTRY; 2) REGULAR TECHNICAL MATTER CONCERNING ICAO REGIONAL PLAN, IN NO WAY INVOLVING TRAFFIC RIGHTS OR BILATERAL AGREEMENT; 3) U.S. DELEGATION WILL BRING UP MATTER IN ASIA-PACRAN IN SPITE SOVIET NEGATIVE RESPONSE TO INFORMAL US APPROACH.

B. RE OVER-ALL US/USSR COOPERATION IN ICAO, USSR WILL AJOPOSE (PROBABLY THROUGH EMBASSY WASHINGTON) THAT A BILATERAL WORKING GROUP BE ESTABLISHED TO COORDINATE/COOPERATE ON ISSUES BEFORE ICJQ. TIMING COULD BE MEETING AT BEGINNING EACH COMMITTEE/COUNCIL YEAR (AUGUST/SEPT) WITH TWO/THREE MEETINGS DURING YEAR AS NEEDED, PLUS CORRESPONDENCE.

US REP RESPONDED THAT SUCH AN ARRANGMENT SEEMED CONSISTENT WITH NEW EFFORT TOWARD COOPERATION BUT COULD ONLY REPORT PROPOSAL TO GOVERNMENT FOR CONSIDERATION AND RESPONSE.

C. RE COOPERATION AMONG OTHER COUNTRIES. DUBROVOLSKY SAID THEY HAD NOTICED GREAT IMPROVEMENT IN RELATIONS WITH CANADA SINCE EXCHANGE VISITS US/USSR LEADERS. REQUESTED US REACTION TO DEVELOPMENT AVIATION COOPERATION AMONG GROUP OF COUNTRIES QUOTE SUCH AS CANADA-AUSTRALIA-NEW ZEALAND ETC. UNQUOTE.

US REP REPLIED THAT COOPERATION ALWAYS POSITIVE FACTOR, WOULD INDICATE GENERAL INTEREST TO US GOVERNMENT.

D. RE COMMUNICATIONS PROBLEMS. SOVIET DELEGATION/ICAO/MONTREAL. THEY EXPRESSED CONCERN RE DIFFICULTIES WITH CANADA--ONLY ALLOWED COMMUNICATE WITH MOSCOW THROUGH CONFIDENTIAL

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EMBASSY OTTAWA AND MUST GIVE 48-HOURS NOTICE BEFORE LEAVING MONTREAL FOR OTTAWA. THESE RESTRICTIONS OFTEN PRECLUDE FORMULATION SOVIET POSITION ON LAST-MINUTE DEVELOPMENTS IN ICAO, OFTEN ON CRUCIAL VOTES WHERE THEY WOULD SUPPORT US. FYI. SOVIET REP/ICAO HAS 2/3 TIMES REFERRED THESE RESTRICTIONS WHEN US REP HAS SOLICITED VOTE. HOWEVER ON AT LEAST TWO OCCASIONS SOVIET REP HAS RECEIVED EXCEPTION 48-HOUR RULE, PROCEEDED OTTAWA BY CAR FOR

MOSCOW CONTACT. END FYI. DUBROVOLSKY ASKED WHAT USG REACTION MIGHT BE TO USSR REQUEST TO CANADA FOR MODIFYING RESTRICTIONS, AND WHETHER US MIGHT SUPPORT. HE POINTED OUT USSR DELEGATION/ICAO DIPLOMATICALLY ACCREDITED TO MULTILATERAL ORGANIZATION NOT CANADA.

US REP INDICATED HAD NO IDEA HOW USG WOULD REGARD SUCH REQUEST SINCE QUESTION WAS ONE OF CANADA/USSR RELATIONS, BUT WOULD REPORT CONCERN.

E. RE USSR REQUEST FOR COOPERATION WITH US ON AERO-NAUTICAL SATELLITE. (USSR REP/MONTREAL BROACHED MATTER INFORMALLY TO US REP LAST WINTER. DEPARTMENT RESPONDED NEGATIVELY. DURING FAA ADMINISTRATOR'S VISIT JULY, MOROSOV AGAIN BROUGHT UP MATTER.) DUBROVOLSKY SAID USSR VERY INTERESTED SUCH COOPERATION, AND ESPECIALLY THROUGH MOROSOV'S OFFICE(ICAO) AND CIVIL AVIATION CHANNELS. BECAUSE, HE SAID, QUOTE YOUR MILITARY AND OUR MILITARY HAVE VERY HEALTHY APPETITES AND THEY MAY DECIDE TO DO IT UNQUOTE.

US REP REITERATED PREVIOUS POSITION, I.E., US-WSRO AGREEMENT IN FINAL STAGES AND TOO LATE INCLUDE USSR. DUBROVOLSKY SAID THEY TALKED WITH ESRO AND QUOTE THAT IS ONE ALTERNATIVE UNQUOTE. HE SAID THEY VERY INTENT THIS MATTER AND KEENLY INTERESTED. HE ASKED US REP REPORT INTEREST TO USG AGAIN.

F. RE RECENT FAA VISIT AND POSSIBLE SOVIET PURCHASE EQUIPMENT. DUBROVOLSKY SAID DEADLINE ON BIDS IN MID-SEPTEMBER. WANT TO RECEIVE ALL BIDS BEFORE DECIDING LIKELY SUPPLIERS. HE MENTIONED UNIVAC, RAYTHEON, ADN TEXAS INSTRUMENT BY NAME BUT SAID SEVERAL OTHERS INVOLVED.

FYI. AT VNUKOVO AIRPORT, CASUAL DISCUSSIONS INDICATED THAT SPECIALIST/TECHNICAL LEVEL NOT FAMILIAR ENOUGH WITH TECHNICAL CAPABILITIES/CHARACTERISTICS OF SPECIFIC SOURCES, AND AWAITING DETAILED PROPOSALS FOR ANALYSIS. END FYI.

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DUBROVOLSKY SAID MRS. ANODINA'S OFFICE HAS FINAL RESPONSIBILITY THIS MATTER. SHE RETURNS FROM VACATION NEXT WEEK.

G. RE ICAO SECRETARIAT PERSONNEL QUOTA SYSTEM. BUKHANOV, STAFF OFFICER WITH DUBROVOLSKY RESPONSIBLE FOR PLACING USSR CITIZENS IN SECRETARIAT VACANCIES. LAST WEEK, JAYASEKERA OF ICAO PERSONNEL OFFICE VISITED MOSCOW TO EXPLAIN PLACEMENT SYSTEM. BUKHANOV SAID THEY DO NOT AGREE WITH THE "QUOTA SYSTEM" WHICH JAYASEKERA HAD TOLD HIM WAS BASED SOLELY ON COMPETITION/QUALIFICATIONS. HE ASKED US REP TO EXPLAIN SYSTEM (WHICH DID-E.G., GEOGRAPHIC/ CONTRIBUTIONS FACTORS AND WEIGHTED PER LEVEL OF POSITIONS HELD). HE INDICATED EVERY EFFORT BEING MADE FIND QUALIFIED APPLICANTS. EXPRESSED CONCERN U.S. VERY MUCH UNDERREPRESENTED.

US REP URGED CLARIFICATION OF TYPES VACANCIES AND

APPLICANT QUALIFICATIONS IN LIGHT OF USSR TERMINOLOGY
(E.G., "ENGINEER" AND "ECONOMIST"). BUKHANOV EXPRESSED
GRATITUDE FOR ADVICE AND CLARIFICATION.

3. US REP DILLON DEPARTS MOSCOW FOR MONTREAL MORNING
AUGUST 30. VISIT VERY SUCCESSFUL, USEFUL. CZECHOSLOVAKIA
VISIT EXTREMELY SUCCESSFUL. REPORTING CABLE WILL BE SENT
FROM MONTREAL.
DUBS

UNQTE ROGERS

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